

A French way to implement Maritime Spatial Planning ?

CRITICAL APPROACH OF THE PROCESS

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UNIVERSITÉ DE NANTES



Context



- New uses of maritime spaces
- Multiplication of activities

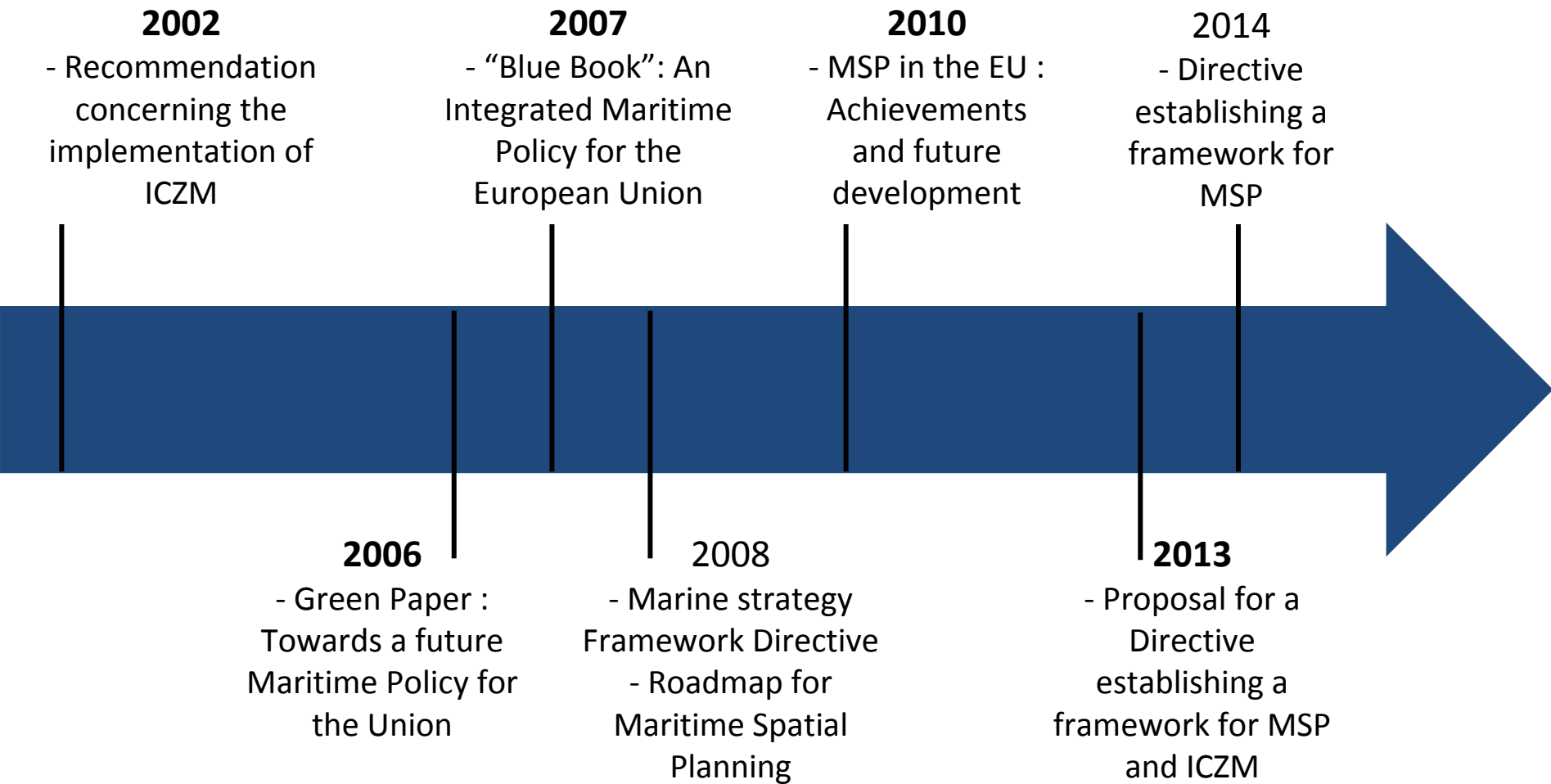


- Environmental issues
- Use Conflict

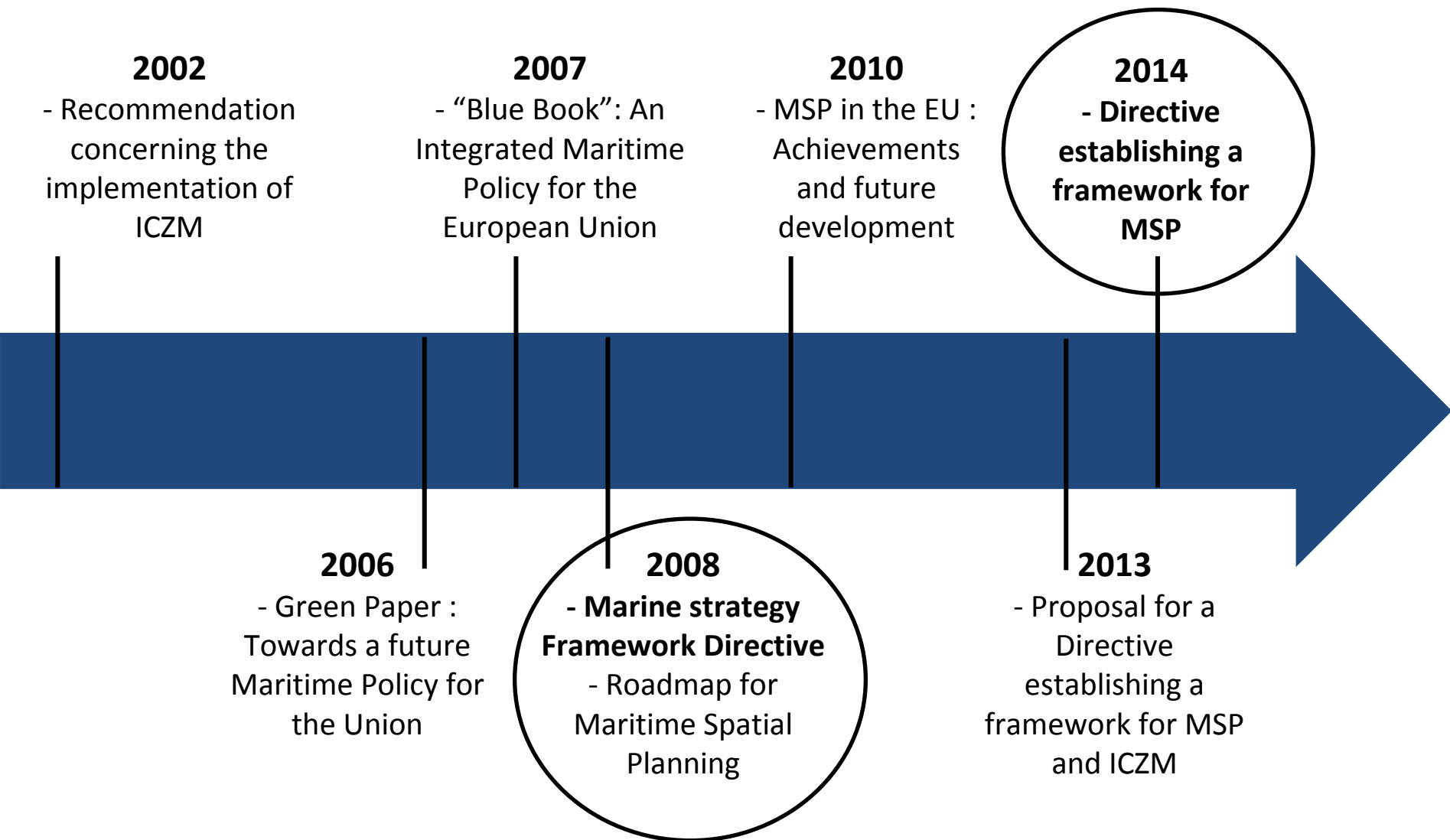
Maritime Spatial Planning

- European Union define Maritime Spatial Planning as an integrated management of maritime areas based on ecosystem approach. The main element is to develop a strategic plan which could have a spatial component.
- **Reduce conflicts** between sectors and create synergies between different activities.
- **Encourage investment** – by creating predictability, transparency and clearer rules.
- **Increase cross-border cooperation** – between EU countries to develop energy grids, shipping lanes, pipelines, submarine cables and other activities, but also to develop coherent networks of protected areas.
- **Protect the environment** – through early identification of impact and opportunities for multiple use of space

Evolution of the European Maritime Policy



Evolution of the European Maritime Policy



Some questions about the French case

What are French authorities doing with Marine spatial planning?

- How are French authorities currently implementing Marine spatial planning?
- Can we criticize the French course as it has been criticize for other countries?
- Is there a French specificity related to Marine spatial planning?

A method to analyse French process of MSP

Bibliographic sources

Academic
(books, papers,
dissertation...)

Technic/institutional
(Development guide...)

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Non-participatory observation

*Follow-up the process
of planning*

*Illustration of
consultation meeting
observed*

Defining issues for:

- Fishing
- Dredging/piling and granulate extraction
- Shipping

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Semi-structured interviews

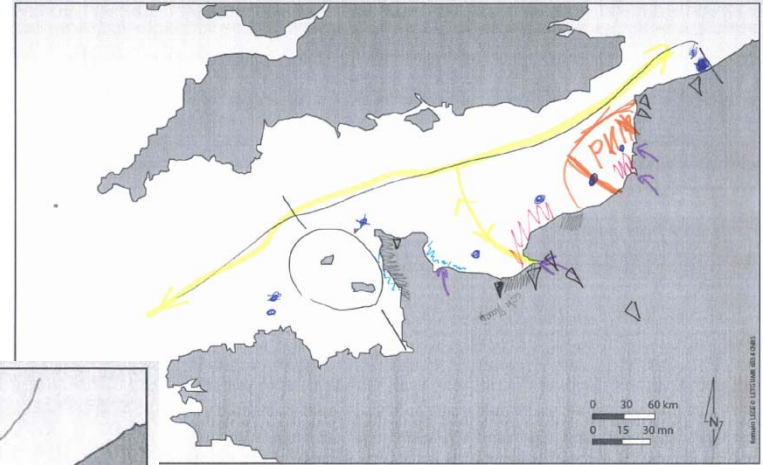
*8 interviews
completed*
(National/local
authorities, French
agency, association,
fishers Union)

2 parts :

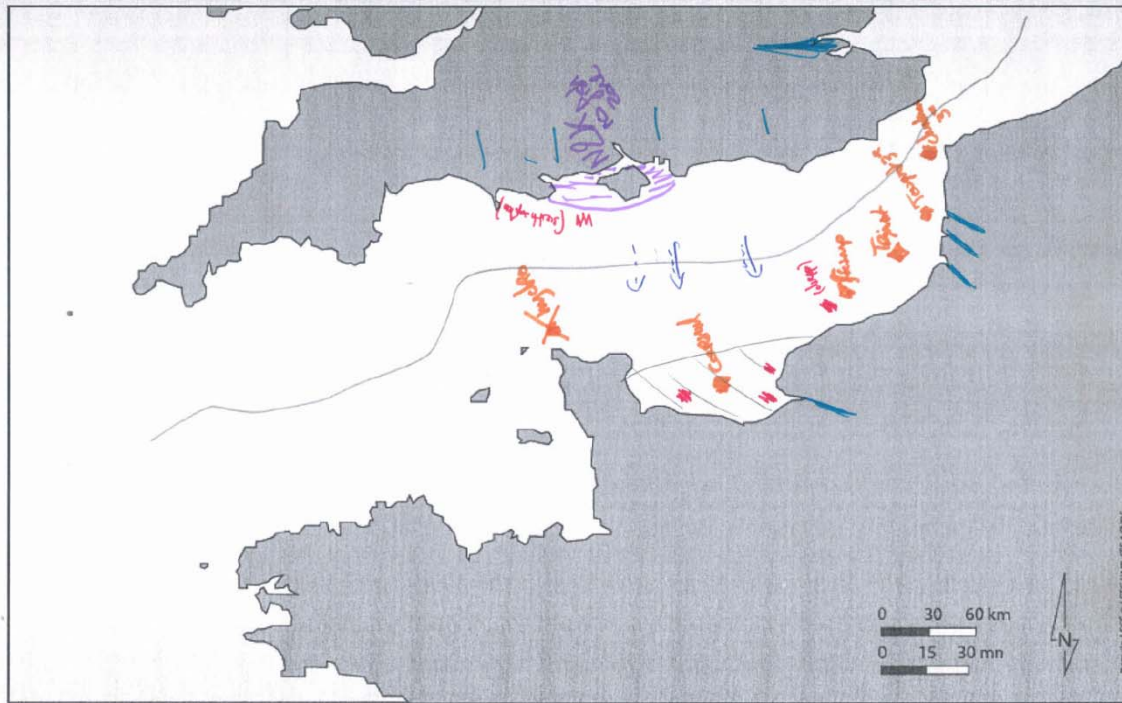
- discussion
- mental mapping

A method to analyse French process of MSP

Mental maps, first range of interviews, april 2017 – Le Havre



Environmental association



Fishers Union

2^e étape PPI 46M comp

Date: Nom: P2A
P2B
P2C
P2D

Légende	
Symbole	Explication
peche	H production Reproduction
	Pesque châtreaux & capillaire & Poppard
-	estuaire reproduction
---	200m
---	6 m
---	12 m
	départ de clapage (estuaire anglais durant projet (autisme))
■	édienne (Touquet → au N de l'estuaire (11))
X	hydrogène
○	PNM → estuaire châtreaux mais il faut s'y occuper (Règlement halieutique (à venir))
←---	éventuel respect de l'effet suite au BRUIT

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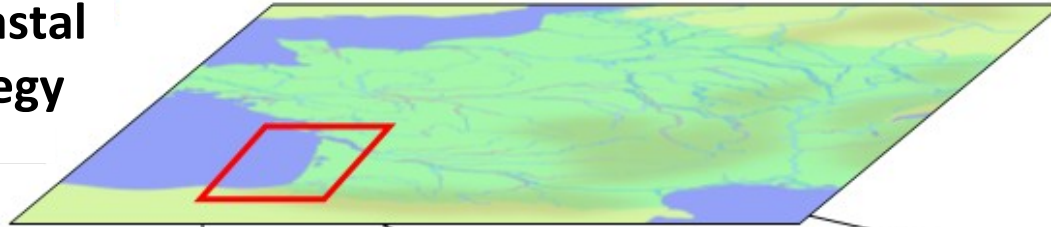
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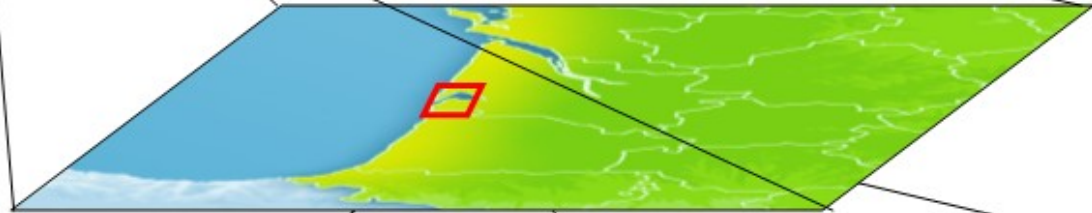
Beginning of the survey (April 2017 – march 2018)

The French way

**Marine and Coastal
National Strategy**



**Regional Strategic
documents**

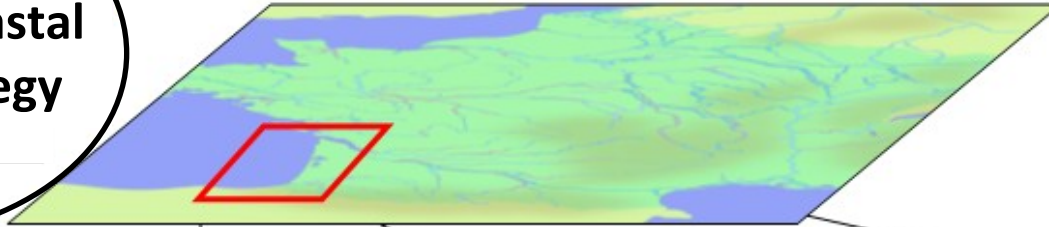


Local projects

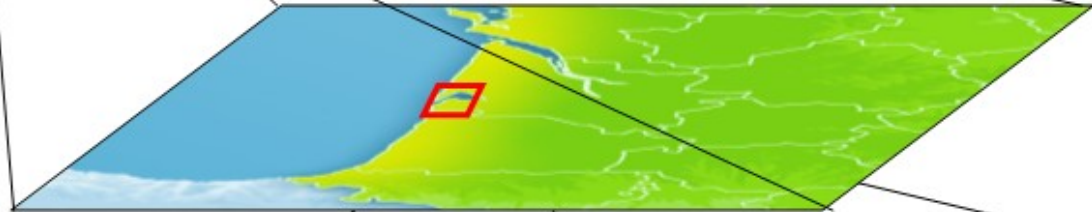


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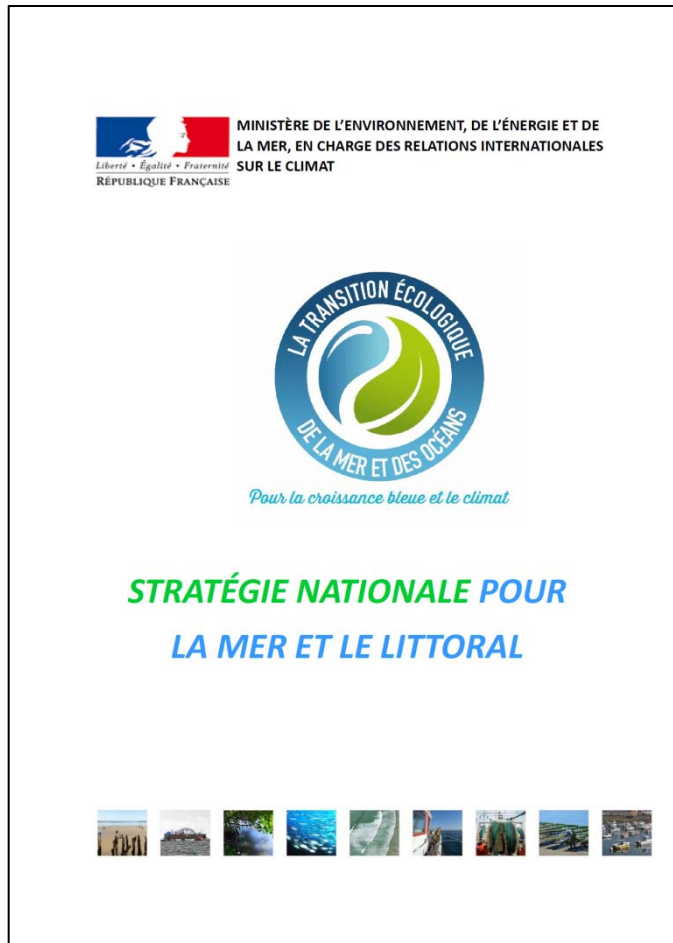
**Regional Strategic
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Local projects



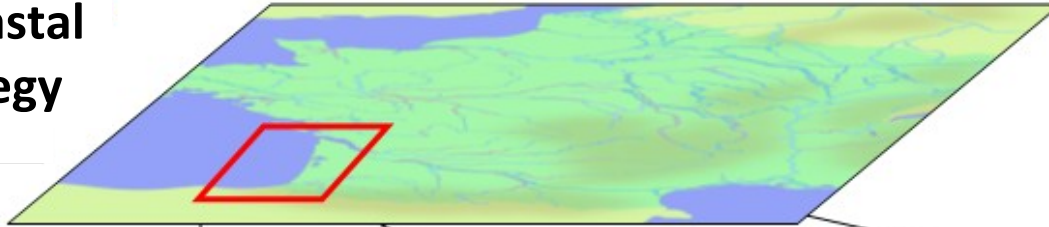
The French way



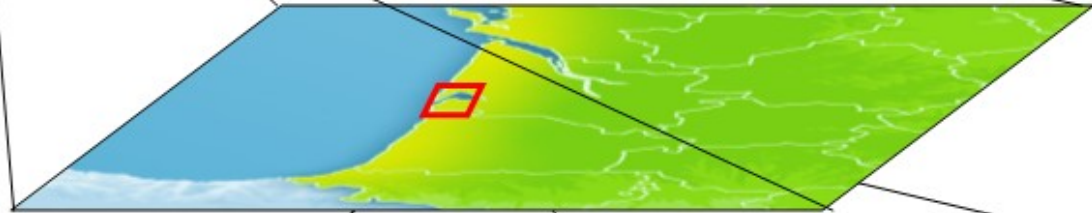
- Non spatial
- Guiding / broad principle
- published on februar 2017

The French way

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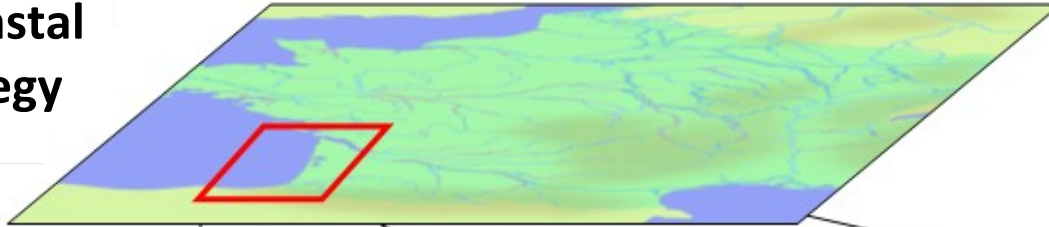


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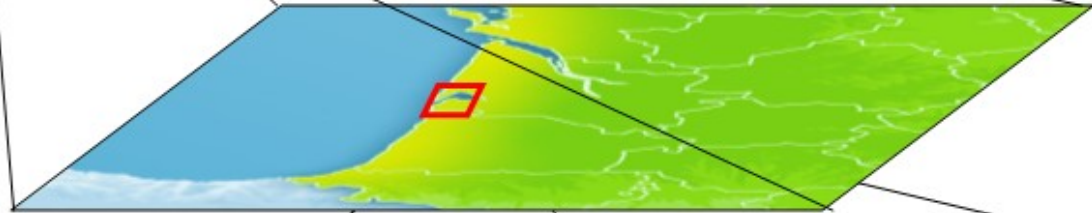


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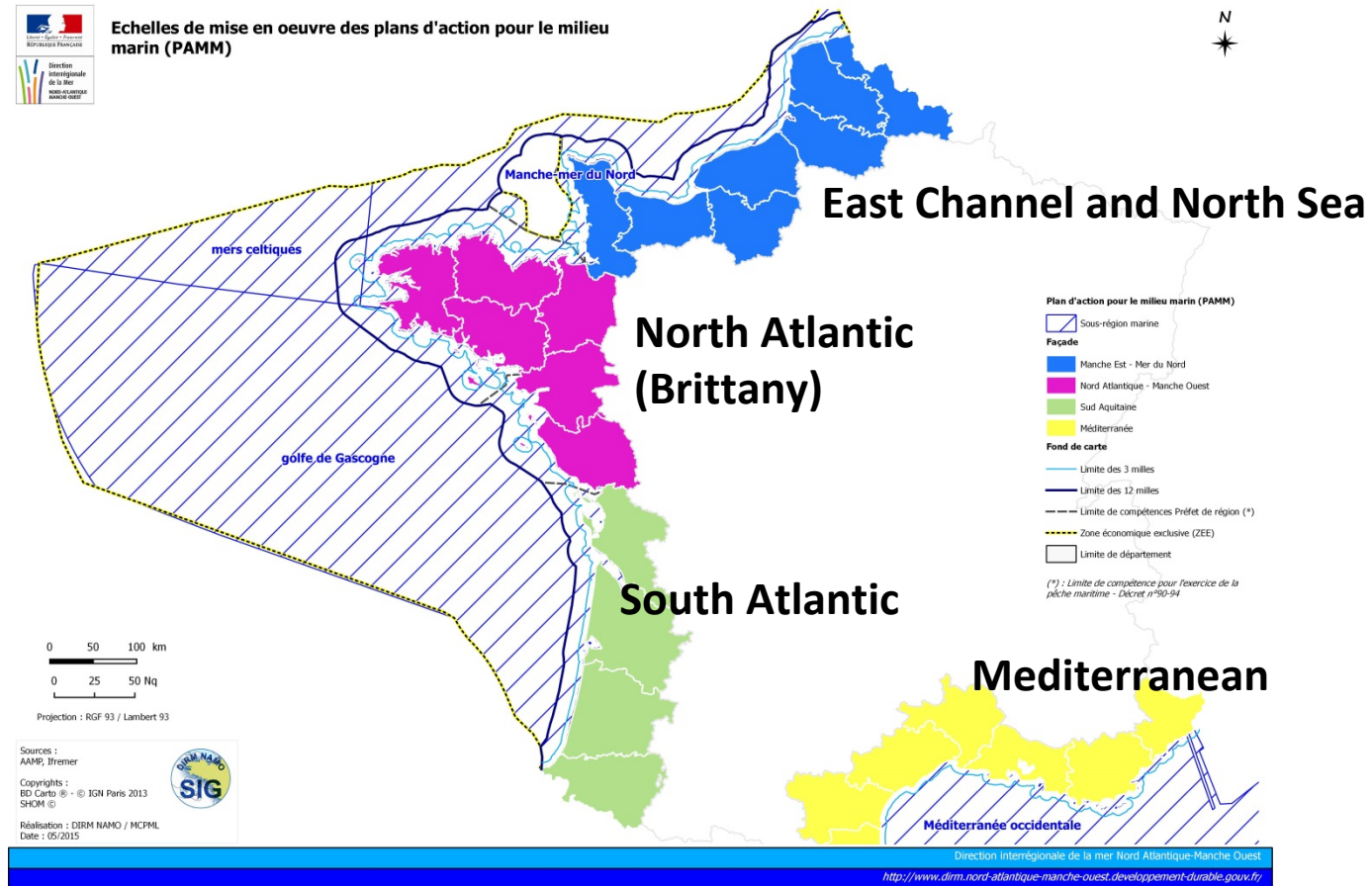


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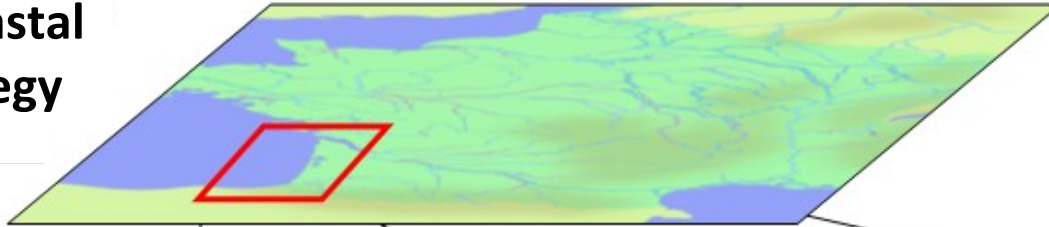
The French way

4 Regional strategic documents

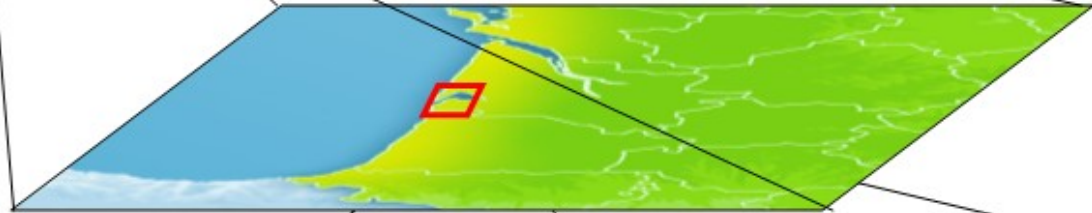


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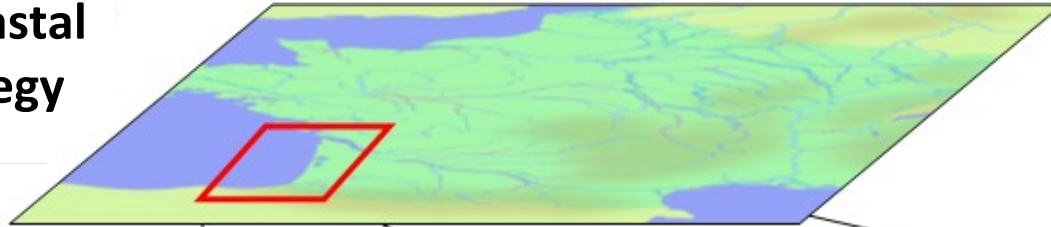


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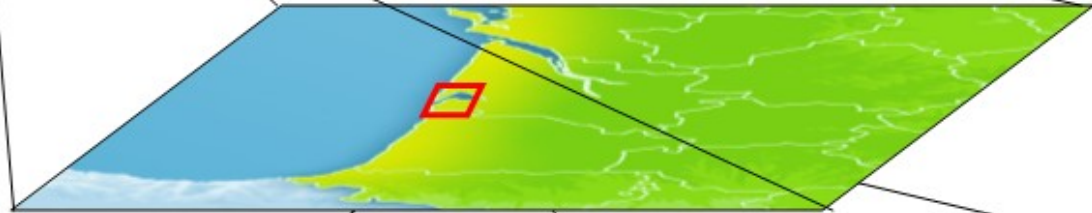


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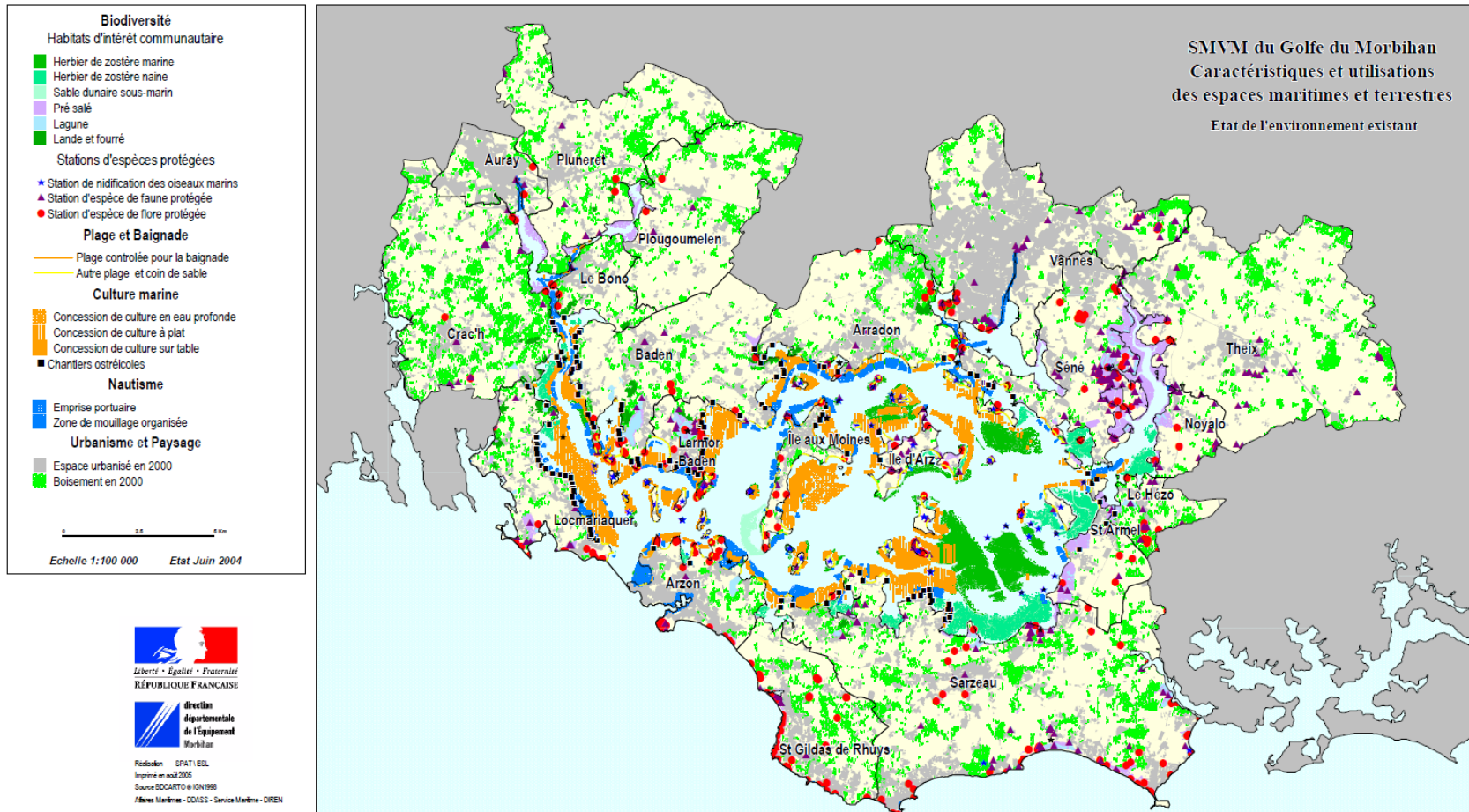


Local projects



The French way

Illustration of a local planning in Brittany (Gulf of Morbihan)





Criticism on MSP

- A technical, streamlining and centralised process
(Scarff et al., 2015 ; Flannery et Ellis, 2016 ; Tafon, 2017)
- Human dimension not much taken into consideration,
“The missing layer” (Martin et Hall-Arber, 2008)
- A dynamic of appropriation of resources and maritime spaces
“*Ocean grabbing*”, “*enclosure*” (Bennett et al., 2015)
- ...



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Emergence of a current of thought that advocates for another way to MSP

“advocating a radical turn in MSP away from rationalism of science and neoliberal logic towards more equity based , democratic-making and fairer distribution of our ocean wealth” (Flannery et Ellis, 2016)

PARTICIPATION

A high diversity of stakeholders:

- National authorities
- Local authorities (regional council, municipality...)
- French agencies (authority for biodiversity, water agency...)
- Associations (conservation, sports...)
- Professionnal and business activities
- Union
- Scientific researcher
- ...

Illustration on the French course

Average level of participation:

- Participation is information or consultation
- Never co-construction
- French authorities keep the power to decide

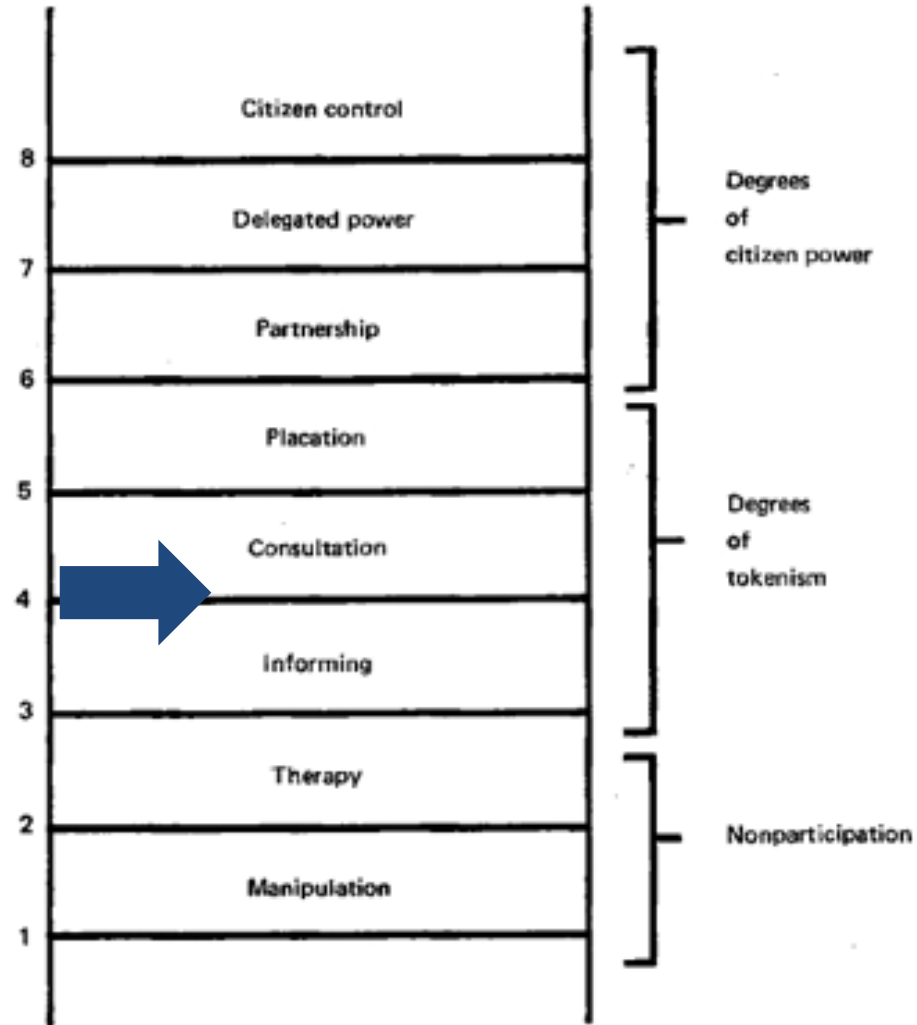


FIGURE 2 *Eight Rungs on a Ladder of Citizen Participation*

Arnstein et Hart, 1969

Illustration on the French course

Average level of participation:

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Stakeholders are not equal in fact:

- National and local authorities, Industries, French Biodiversity Agency have already reflected on their own development strategy
- Fishers or local associations think “day-by-day”, because they do not have the same means or because they don't know the quota for the next year

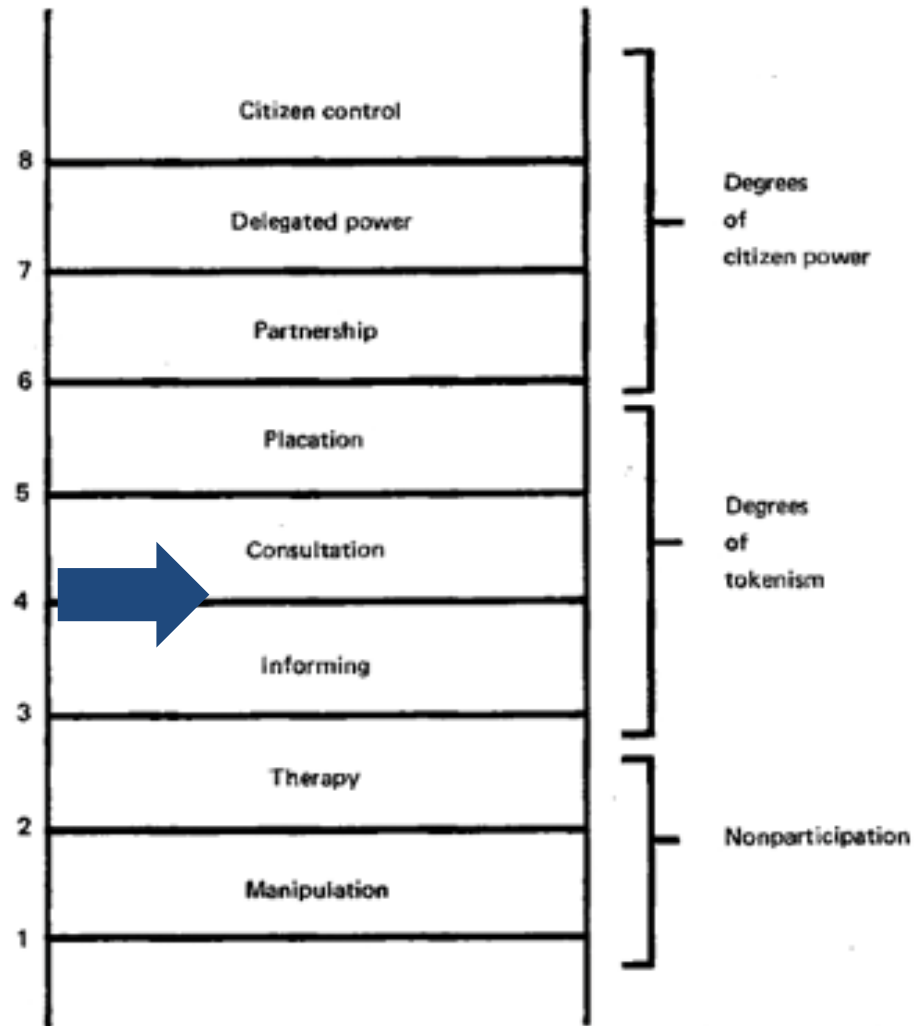


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ENCLOSURE

French offshore wind farm project

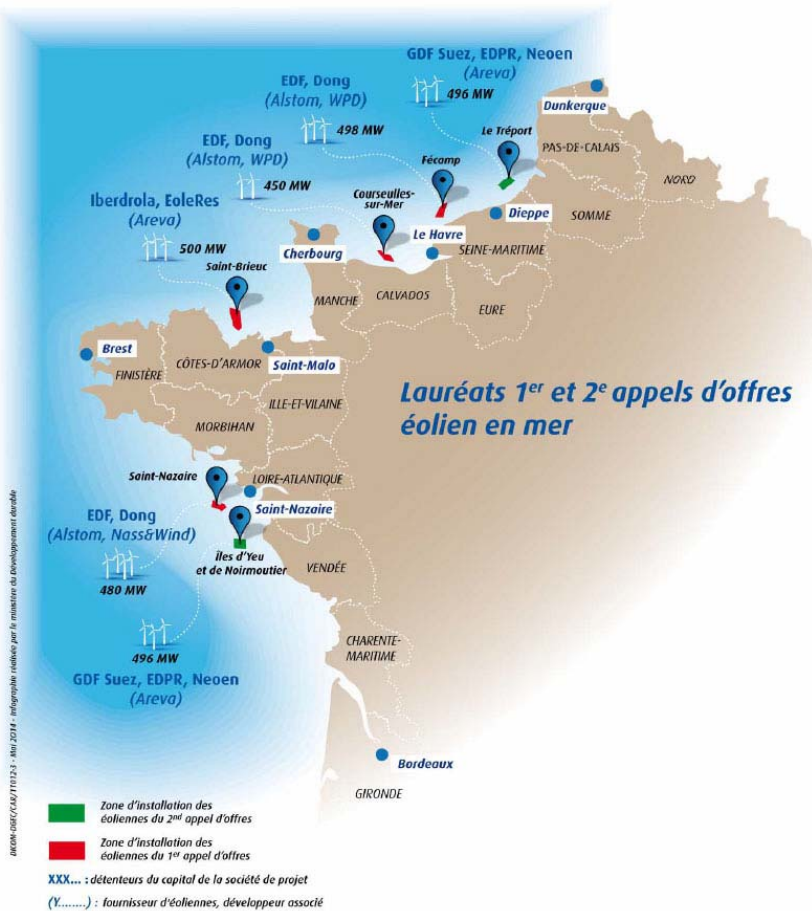


Illustration on the French course

ENCLOSURE

French offshore wind farm project

3rd call to tender

2013 : 60 fishing vessel
(60% of there working time)

Regional Commitee for Fisheries

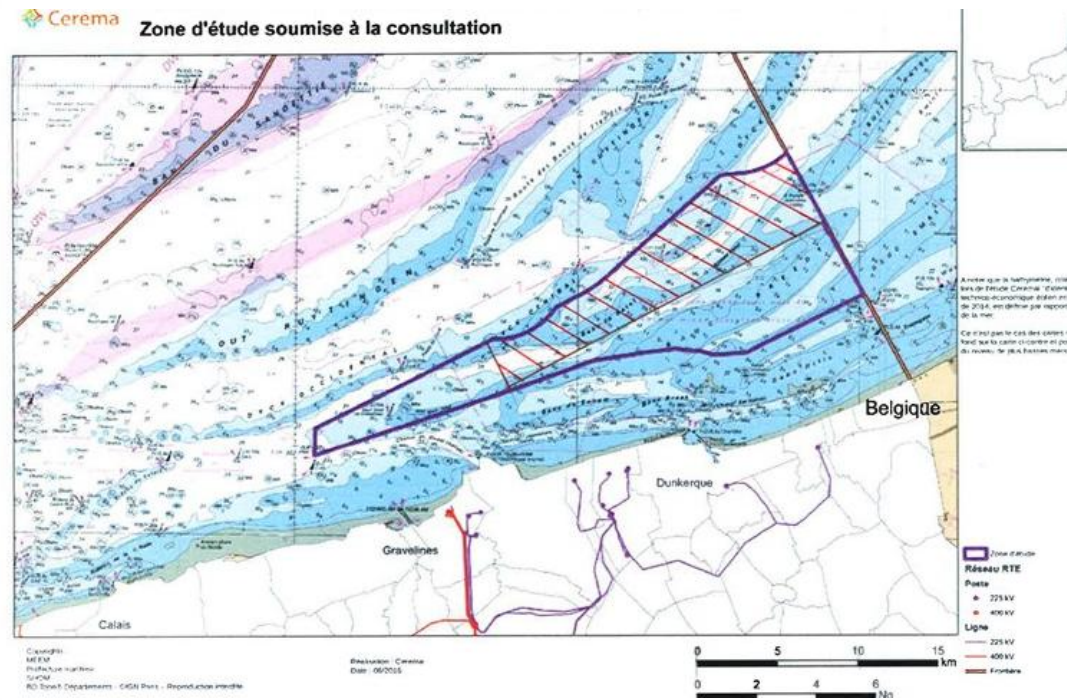
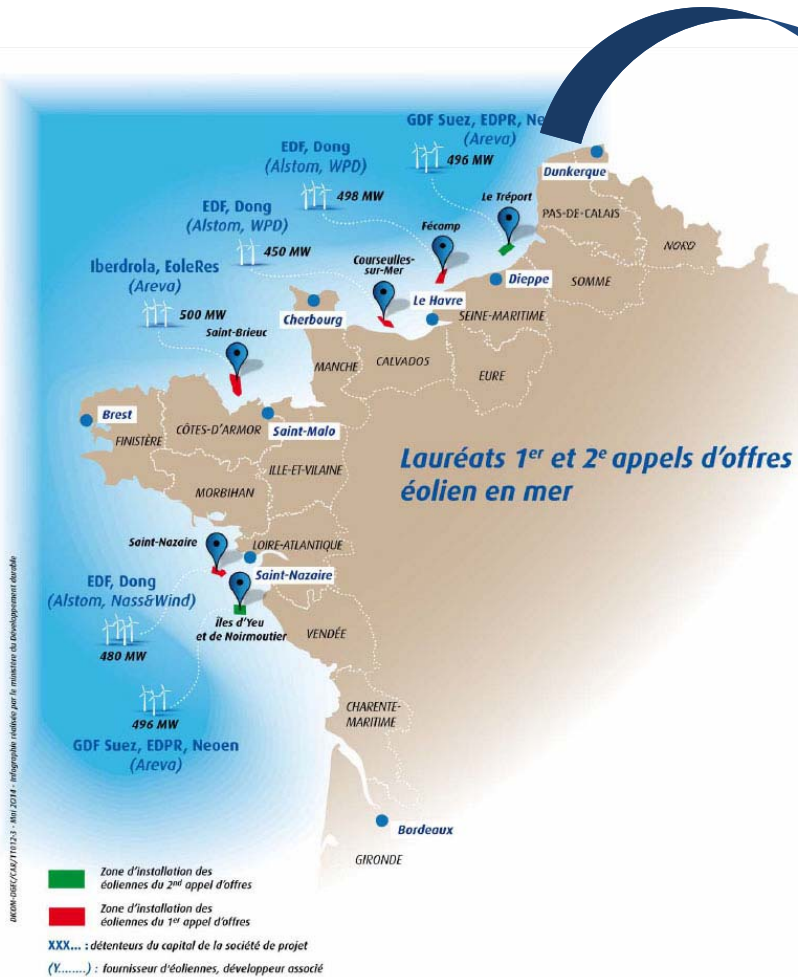


Illustration on the French course

ENCLOSURE



Translation : « No to wind turbines in our fishing areas »

Illustration on the French course

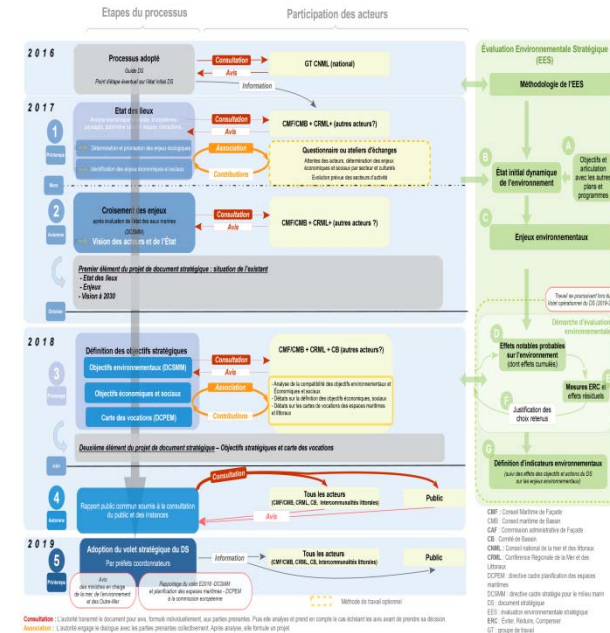
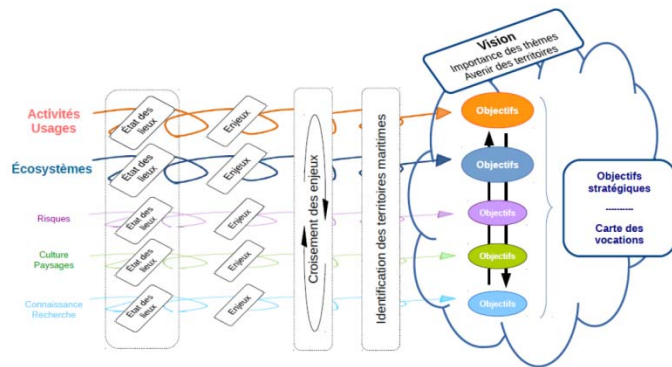
A TECHNICAL AND STREAMLINED PROCESS

To implement MSP, Responsible authority:

- do not have enough resources (financial and human)
- do not have enough time

... and it is the first plan in France (learning)

- « step by step » guide written by a technical public agency composed of engineer (CEREMA)



Conclusion

As other countries The French process to implement MSP is:
technical, streamlined, and centralised

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... but specificities:

- Not yet offshore wind farm built, but 6 planned
- A French step-by-step guide that took a long time to be published and now a hardly sustainable schedule to implement MSP
- Regional Strategic Document will integrate two directives (economic, social and ecological dimension)
- Objective of the Regional Strategic Document is to have Maps of purpose / Map of orientation

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Thank you for
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